

## Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-09 H-02 INR-10 L-03 NSAE-00

NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12 NEA-10

GAC-01 TRSE-00 MBFR-03 SAJ-01 ACDA-19 IO-12 OIC-04

RSR-01 /143 W

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FM USMISSION NATO

TO SECSTATE WASHDC 9881

SECDEF WASHDC

INFO ALL NATO CAPITALS 2904

AMEMBASSY BELGRADE

AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

AMEMBASSY VIENNA

USCINCEUR

USDOCOSOUTH

USLOSACLANT

USNMR SHAPE

C O N F I D E N T I A L USNATO 2073

E. O. 11652: GDS 12-31-79

TAGS: PARM, PFOR

SUBJ: CSCE: CONFIDENCE BUILDING MEASURES- RESTRAINTS ON MAJOR  
MOVEMENTS AND MANEUVERS

HELSINKI FOR USDEL MPT

VIENNA FOR USREP MBFR

1. THE DIRECTOR OF THE INTERNATIONAL MILITARY STAFF HAS  
PROVIDED THE CHAIRMAN OF THE SENIOR POLITICAL COMMITTEE  
WITH A " PRELIMINARY MILITARY STAFF LEVEL VIEW" OF THE  
YUGOSLAV PROPOSAL AT MPT FOR RESTRAINTS ON MAJOR MILITARY  
MOVEMENTS AND MANEUVERS. THE PRINCIPAL CONCLUSION OF THE PAPER  
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IT THAT IT WOULD BE PREFERABLE, MILITARILY, FOR THE ALLIES  
NOT RPT NOT TO ACCEPT YUGOSLAV PROPOSAL, BUT THAT IF IT IS  
EVENTUALLY ACCEPTED, IT SHOULD BE ON THE BASIS OF A  
CLEAR COMMITMENT THAT IT WOULD BE STRICTLY VOLUNTARY

AND UNSPECIFIC BOTH AS TO AREAS AND FORCE LEVELS.  
SENIOR POLADS WILL HAVE INITIAL DISCUSSION OF IMS PAPER  
ON APRIL 26.

2. FULL TEXT OF IMS PAPER FOLLOWS:

BEGIN TEXT

I UNDERSTAND THAT THE SENIOR POLITICAL COMMITTEE INTENDS TO DISCUSS ON THURSDAY, 26 APRIL, SOME OF THE URGENT ISSUES CONCERNING CSCE AND INCLUDING THE QUESTION OF THE YUGOSLAV PROPOSAL THAT THE CONFIDENCE BUILDING MEASURES MENTIONED IN THE MANDATE SHOULD INCLUDE " RESTRAINTS ON SUCH ( MAJOR MILITARY) MOVEMENTS AND MANEUVERS", SOME OF YOUR COLLEAGUES IN THE SENIOR POLITICAL COMMITTEE HAVE ASKED THAT THE VIEW OF THE MILITARY AUTHORITIES BE CIRCULATED BEFORE THURSDAY, 26 APRIL.

THE YUGOSLAV PROPOSAL HAS BEEN EXAMINED AT STAFF LEVEL IN THE INTERNATIONAL MILITARY STAFF AND AT SHAPE. THEIR VIEW IS THAT THIS YUGOSLAV PROPOSAL, ESSENTIALLY THAT SUBSCRIBING STATES, SHOULD UNDERTAKE A VOLUNTARY SELF- RESTRAINT ON MILITARY MOVEMENTS AND MANEUVERS WHICH MIGHT BE INTERPRETED AS PROVOCATIVE OR DESTABLISHING, IS OSTENSIBLY A REFLECTION OF THE VOLUNTARY SELF- RESTRAINT TO WHICH NATO' S MILITARY EXERCISES ARE ALREADY SUBJECT. IF, THEREFORE, ASSURANCES COULD BE GIVEN THAT THE YUGOSLAV PROPOSAL WOULD NOT BE ELABORATED, NOW OR LATER, IT WOULD NOT, IN THE STAFF VIEW, BE OBJECTIONABLE IN MILITARY TERMS.

HOWEVER, IT IS POSSIBLE, PERHAPS PROBABLE, THAT PARTICIPANTS AT HELSINKI WILL TEMPTED TO BE MORE SPECIFIC, AND PERHAPS TO SEEK TO DEFINE AREAS IN WHICH MOVEMENTS OR MANEUVERS WOULD BE BANNED; AND/ OR TO DEFINE A MAXIMUM PERMITTED SCALE FOR SUCH MANOEUVRES OR MOVEMENT. ANY SUCH PROPOSAL WOULD NEED THE MOST CAREFUL MILITARY CONSIDERATION TO ENSURE THAT THE RESTRAINT WOULD NOT INHIBIT MNCS' CAPABILITY TO REDEPLOY IN ACCORDANCE WITH EMERGENCY PLANS, NOR INHIBIT PEACETIME TRAINING FOR SUCH REDEPLOYMENT. THE STAFFS BELIEVE THAT IT WOULD BE DIFFICULT TO SPECIFY SUCH A CONSTRAINT IN TERMS WHICH WOULD MEET THAT NATO  
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CRITERIA AND, AT THE SAME TIME, SATISFY SOME OF THE SMALLER, NON ALIGNED COUNTRIES- WHERE INTERPRETATION OF " MAJOR" MILITARY MOVEMENTS WOULD VARY WIDELY AND WHO MIGHT HAVE SPECIAL NATIONAL INTERESTS TO PURSUE.

THE PRELIMINARY MILITARY VIEW IS, THEN, THAT, IN VIEW OF THE RISK THAT ATTEMPTS WILL BE MADE TO BE SPECIFIC ON THE YUGOSLAV PROPOSAL, IT WOULD BE PREFERABLE, MILITARILY, FOR NATO NATIONS TO ENSURE THAT THE YUGOSLAV PROPOSAL IS NOT ACCEPTED. IF HOWEVER THE Y- S PROPOSAL IS EVENTUALLY ACCEPTED, IT SHOULD BE ON THE PRIOR COMMITMENT THAT IT SHOULD BE STRICTLY CONFINED TO THE VERY GENERAL TERMS OF A VOLUNTARY, SELF- IMPOSED RESTRAINT, UNSPECIFIC BOTH AS TO AREAS AND FORCE LEVELS.

THIS PRELIMINARY MILITARY STAFF LEVEL VIEW WILL BE REFERRED TO THE MILITARY COMMITTEE FOR FORMAL CONSIDERATION. THE MILITARY COMMITTEE

MAY THEN EXPRESS THEIR VIEWS DIRECT TO COUNCIL.  
END TEXT  
GOODBY

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NMAFVVZCZ  
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**TAGS:** PARM, PFOR  
**To:** STATE  
SECDEF INFO ALL NATO CAPITALS  
BELGRADE  
HELSINKI  
MOSCOW  
VIENNA  
USCINCEUR

USDOCOSOUTH  
USLOSACLANT  
USNMR SHAPE

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